### **Legislative Audit Division**



**State of Montana** 

Report to the Legislature

December 2002

Financial-Compliance Audit For the Two Fiscal Years Ended June 30, 2002

# Office of the Governor and Lieutenant Governor

We issued an unqualified opinion on the office's financial schedules. Our report contains one recommendation addressing compliance with state policies and procedures related to purchasing cards.

Direct comments/inquiries to: Legislative Audit Division Room 160, State Capitol PO Box 201705 Helena MT 59620-1705

02-21

Help eliminate fraud, waste, and abuse in state government. Call the Fraud Hotline at 1-800-222-4446 statewide or 444-4446 in Helena.

#### FINANCIAL-COMPLIANCE AUDITS

Financial-compliance audits are conducted by the Legislative Audit Division to determine if an agency's financial operations are properly conducted, the financial reports are presented fairly, and the agency has complied with applicable laws and regulations. In performing the audit work, the audit staff uses standards set forth by the American Institute of Certified Public Accountants and the United States General Accounting Office. Financial-compliance audit staff members hold degrees with an emphasis in accounting. Most staff members hold Certified Public Accountant (CPA) certificates.

Government Auditing Standards, the Single Audit Act Amendments of 1996 and OMB Circular A-133 require the auditor to issue certain financial, internal control, and compliance reports. This individual agency audit report is not intended to comply with these reporting requirements and is therefore not intended for distribution to federal grantor agencies. The Legislative Audit Division issues a statewide biennial Single Audit Report which complies with the above reporting requirements. The Single Audit Report for the two fiscal years ended June 30, 2003, will be issued by March 31, 2004. The Single Audit Report for the two fiscal years ended June 30, 2001, was issued on March 26, 2002. Copies of the Single Audit Report, when available, can be obtained by contacting:

Single Audit Coordinator
Office of Budget and Program Planning
State Capitol
Helena MT 59620
Phone (406) 444-3616

Legislative Audit Division Room 160, State Capitol PO Box 201705 Helena MT 59620-1705

#### MEMBERS OF THE LEGISLATIVE AUDIT COMMITTEE

Senator John Cobb
Representative Joe Balyeat
Senator Jim Elliott
Representative Dee Brown
Senator Dan Harrington
Representative Bill Eggers
Senator Ken Miller
Representative Hal Jacobson

Senator Corey Stapleton Representative Jeff Pattison, Vice Chair Senator Jon Tester, Chair Representative David Wanzenried

#### LEGISLATIVE AUDIT DIVISION

Scott A. Seacat, Legislative Auditor John W. Northey, Legal Counsel



Deputy Legislative Auditors: Jim Pellegrini, Performance Audit Tori Hunthausen, IS Audit & Operations James Gillett, Financial-Compliance Audit

December 2002

The Legislative Audit Committee of the Montana State Legislature:

This is our financial-compliance audit report on the Office of the Governor and Lieutenant Governor for the two fiscal years ended June 30, 2002. We issued an unqualified opinion on the financial schedules of the office. Our report contains one recommendation regarding compliance with state purchasing card policies and procedures. The office's response is contained at the end of the report.

We thank the Governor, Lieutenant Governor, and their staffs for their assistance and cooperation.

Respectfully submitted,

(Signature on File)

Scott A. Seacat Legislative Auditor

## **Legislative Audit Division Financial-Compliance Audit**

Financial-Compliance Audit For the Two Fiscal Years Ended June 30, 2002

# Office of the Governor and Lieutenant Governor

Members of the audit staff involved in this audit were Laurie H. Evans, Geri Hoffman, Angie Lang, and Jim Manning.

#### **Table of Contents**

	Elected and Administrative Officials	
Introduction	Introduction	1
Prior Audit Recommendat	ions  Prior Audit Recommendations	
Findings and Recommenda	Purchasing Card Receipts	
Independent Auditor's Rep	port & Office Financial Schedules	
	Schedule of Changes in Fund Balances for the Fiscal Year Ended June 30, 2002	A-5
	Schedule of Changes in Fund Balances & Property Held in Trust for the Fiscal Year Ended June 30, 2001	A-6
	Schedule of Total Revenues & Transfers-In For the Fiscal Year Ended June 30, 2002	A-7
	Schedule of Total Revenues & Transfers-In For the Fiscal Year Ended June 30, 2001	A-8
	Schedule of Total Expenditures & Transfers-Out For the Fiscal Year Ended June 30, 2002	A-9
	Schedule of Total Expenditures & Transfers-Out For the Fiscal Year Ended June 30, 2001	A-10
	Notes to the Financial Schedules	A-11
Office Response	Office of the Governor and Lieutenant Governor	

#### **Elected and Administrative Officials**

### Office of the Governor and Lie utenant Governor

Governor Judy Martz

Lieutenant Governor Karl Ohs

Chief of Staff Barbara Ranf

Centralized Services Administrator Mary Jo Murray

For additional information concerning the Office of the Governor and Lieutenant Governor contact:

Meta Boyer, Deputy Press Secretary Governor's Office PO Box 200801 Helena MT 59620-0801 (406) 444-3111

e-mail: meboyer@state.mt.us

#### **Governor's Office**

This report contains the results of our financial compliance audit of the Office of the Governor and Lieutenant Governor (office) for the two fiscal years ended June 30, 2002. The previous audit report contained seven recommendations, of which six were implemented and one, regarding purchasing cards, was partially implemented.

This report contains one recommendation addressing the office's compliance with state policies and procedures related to purchasing cards.

We issued an unqualified opinion on the financial schedules contained in this report. This means the reader can rely on the presented financial information and the supporting data on the state's accounting system.

The listing below serves as a means of summarizing the recommendations contained in the report, the office's response thereto, and a reference to the supporting comments.

#### Recommendation #1

Agency Response: Concur. See page B-3.

#### Introduction

#### Introduction

We performed a financial-compliance audit of the Office of the Governor and Lieutenant Governor (office) for the two fiscal years ended June 30, 2002. The objectives of the audit were to:

- 1. Determine if the office complied with applicable state and federal laws and regulations.
- 2. Recommend improvements in the internal and management controls of the office.
- 3. Determine if the financial schedules present fairly the office's results of operations for each of the two fiscal years ended June 30, 2002.
- 4. Determine the implementation status of prior audit recommendations.

In accordance with section 5-13-307, MCA, we analyzed the cost to implement the recommendation and believe the cost is not significant to the office. Areas of concern, if any, regarding compliance with laws and regulations and state accounting policy deemed not to have a significant effect on the successful operations of the office's programs are not specifically included in this report, but have been discussed with management.

#### Background

The office was created upon acceptance of Montana into the Union in 1889 and is provided for in Article VI of the Montana Constitution. The office had 57 full-time equivalent positions in fiscal year 2002. Of those 57 positions, there are 12 statutorily exempt positions and 21 personal staff exempt positions. These positions are exempt from the provisions of the state classification law. The following paragraphs discuss the various programs administered by the office.

Executive Office (26 FTE) - provides administrative, legal, press support, and centralized services support for the office. The executive office oversees and directs the activities of executive branch agencies. In addition, the executive office administers special programs that impact citizens and governmental concerns. These special programs include the Flathead Basin Commission, the

Montana Consensus Council, the Office of Economic Opportunity, and the Mental Health Ombudsman.

<u>Lieutenant Governor</u> (3 FTE) - performs duties prescribed by law and those delegated by the Governor.

Office of Budget and Program Planning (17 FTE) - assists the Governor in planning, preparing, and administering the state budget; develops and evaluates alternative program plans for providing state government services; and acts as the lead executive branch agency for compliance with the federal Single Audit Act.

<u>Citizens' Advocate Office</u> (1.5 FTE) - provides accessibility to state government for Montana citizens by providing information to citizens and acting as a referral service to state agencies.

Mental Disabilities Board of Visitors (5 FTE) - protects the rights of the mentally ill and the developmentally disabled.

<u>Mansion Maintenance</u> (1.5 FTE) - maintains the Governor's official residence.

<u>Air Transportation</u> (1 FTE) - provides transportation for the Governor and the Governor's staff. The Governor's aircraft is available to other state agencies for a fee. Fee revenues are used for aircraft operating and maintenance costs.

Coordinator of Indian Affairs (2 FTE) - serves as the Governor's liaison with the state Indian tribes, provides information and policy support on issues confronting Indians of Montana, and advises and makes recommendations to the legislative and executive branches on these issues. In addition, the State-Tribal Economic Development Commission, which is administratively attached to the Governor's Office, was established during the audit period. Responsibilities of the commission include assisting, promoting, encouraging, developing, and advancing economic prosperity and employment on Indian reservations in Montana.

### **Prior Audit Recommendations**

#### Prior Audit Recommendations

We performed the prior audit of the Office of the Governor and Lieutenant Governor for the two fiscal years ended June 30, 2000. The report contained seven recommendations. The office implemented six and partially implemented one recommendation. The recommendation partially implemented relates to purchasing cards and is discussed on page 5.

### **Findings and Recommendations**

#### **Purchasing Card Receipts**

In the prior audit we recommended the office comply with state policies and procedures to control purchasing card use. The office concurred with the recommendation. The department has improved compliance with state policy related to cardholder agreements and sharing of purchasing cards. However, we noted the office has not maintained an adequate control system to ensure purchasing card purchases are supported with vendor receipts as is required by state policy. We reviewed fiscal year 2002 purchasing card transactions and found 60 out of 356 purchases were not supported by receipts. These 60 purchases total approximately \$15,800.

Several employees of the office use the state purchasing card system for purchases under \$5,000. The office has procedures in place to review and approve purchasing card transactions. Each cardholder is required to review their statement, verify each purchase and submit the statement and receipts to office management for final approval. Office management said some cardholders do not submit a receipt for each purchase. Some transactions are made through the internet or over the phone, and a receipt is not printed by the cardholder. Sometimes receipts are not retained by the cardholder. If a receipt is missing, office management said they contact the cardholder to ask about the purchase and request a receipt. Since state policy does not address specific office procedures for approval and payment of charges the office should adopt written policy outlining its procedures.

#### Recommendation #1

We recommend the office adopt and enforce written policy to improve compliance with state purchasing card policies related to the retention of receipts for all purchases.

# Independent Auditor's Report & Office Financial Schedules

Scott A. Seacat, Legislative Auditor John W. Northey, Legal Counsel



Deputy Legislative Auditors: Jim Pellegrini, Performance Audit Tori Hunthausen, IS Audit & Operations James Gillett, Financial-Compliance Audit

#### **INDEPENDENT AUDITOR'S REPORT**

The Legislative Audit Committee of the Montana State Legislature:

We have audited the accompanying Schedule of Changes in Fund Balances for the fiscal year ended June 30, 2002, Schedule of Changes in Fund Balances & Property Held in Trust for the fiscal year ended June 30, 2001, and the Schedules of Total Revenues & Transfers-In and Schedules of Total Expenditures & Transfers-Out of the Governor's Office for the fiscal years ended June 30, 2002 and 2001. The information contained in these financial schedules is the responsibility of the office's management. Our responsibility is to express an opinion on these financial schedules based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial schedules are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosure in the financial schedules. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial schedule presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in note 1, the financial schedules are presented on a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The schedules are not intended to be a complete presentation and disclosure of the office's assets and liabilities.

In our opinion, the financial schedules referred to above present fairly, in all material respects, the results of operations and changes in fund balances of the Governor's Office for each of the fiscal years ended June 30, 2002 and 2001, in conformity with the basis of accounting described in note 1.

Respectfully submitted,

(Signature on File)

James Gillett, CPA Deputy Legislative Auditor

October 10, 2002

Page A-3

#### GOVERNOR'S OFFICE SCHEDULE OF CHANGES IN FUND BALANCES FOR THE FISCAL YEAR ENDED JUNE 30, 2002

FUND BALANCE: July 1, 2001	General Fund \$ (134,780) \$	Special Revenue Fund 643,893
ADDITIONS		
Budgeted Revenues & Transfers-In	7,461	428,608
NonBudgeted Revenues & Transfers-In	1,896	92
Prior Year Revenues & Transfers-In Adjustments		(36,114)
Direct Entries to Fund Balance	3,964,094	209,508
Total Additions	3,973,451	602,094
REDUCTIONS		
Budgeted Expenditures & Transfers-Out	4,426,142	549,871
Prior Year Expenditures & Transfers-Out Adjustments	5,988	3,394
Total Reductions	4,432,130	553,265
FUND BALANCE: June 30, 2002	\$ (593,459) \$	692,722

## GOVERNOR'S OFFICE SCHEDULE OF CHANGES IN FUND BALANCES & PROPERTY HELD IN TRUST FOR THE FISCAL YEAR ENDED JUNE 30, 2001

	C	eneral Fund	Spe	ecial Revenue Fund	Λ.	gency Fund
ELINID DAL ANCE, Island 2000	<u> </u>		s		\$ As	
FUND BALANCE: July 1, 2000	<u> э</u>	(213,461)	<u> </u>	742,646	» <u>—</u>	25.022
PROPERTY HELD IN TRUST: July 1, 2000					<b>5</b>	25,023
ADDITIONS						
Budgeted Revenues & Transfers-In		1,986		349,593		
NonBudgeted Revenues & Transfers-In		1,796		34		
Prior Year Revenues & Transfers-In Adjustments				9,685		
Direct Entries to Fund Balance		3,215,945		(2,076)		
Additions To Property Held in Trust						32,841
Total Additions		3,219,727		357,236		32,841
REDUCTIONS						
Budgeted Expenditures & Transfers-Out		3,139,042		454,733		
NonBudgeted Expenditures & Transfers-Out				968		
Prior Year Expenditures & Transfers-Out Adjustments		2,004		288		
Reductions in Property Held in Trust						57,864
Total Reductions		3,141,046		455,989		57,864
FUND BALANCE: June 30, 2001	\$	(134,780)	\$	643,893	\$	0
PROPERTY HELD IN TRUST: June 30, 2001					\$	0

## GOVERNOR'S OFFICE SCHEDULE OF TOTAL REVENUES & TRANSFERS-IN FOR THE FISCAL YEAR ENDED JUNE 30, 2002

	Ge	neral Fund	SI	pecial Revenue Fund	_	Total
TOTAL REVENUES & TRANSFERS-IN BY CLASS						
Taxes	\$	486	\$	51	\$	537
Charges for Services				113,950		113,950
Investment Earnings				4,721		4,721
Miscellaneous		8,871		33		8,904
Grants, Contracts, Donations and Abandonments				254,742		254,742
Federal				19,089	_	19,089
Total Revenues & Transfers-In		9,357		392,586	_	401,943
Less: Nonbudgeted Revenues & Transfers-In		1,896		92		1,988
Prior Year Revenues & Transfers-In Adjustments				(36,114)	_	(36,114)
Actual Budgeted Revenues & Transfers-In		7,461		428,608		436,069
Estimated Revenues & Transfers-In		600		2,680,146	_	2,680,746
Budgeted Revenues & Transfers-In Over (Under) Estimated	\$	6,861	\$	(2,251,538)	\$_	(2,244,677)
BUDGETED REVENUES & TRANSFERS-IN OVER (UNDER) ESTIMATED BY CLASS						
Charges for Services			\$	(89,438)	\$	(89,438)
Investment Earnings				(1,788)		(1,788)
Miscellaneous	\$	6,861				6,861
Grants, Contracts, Donations and Abandonments				(164,399)		(164,399)
Federal	_			(1,995,913)		(1,995,913)
Budgeted Revenues & Transfers-In Over (Under) Estimated	\$	6,861	\$	(2,251,538)	\$	(2,244,677)

## GOVERNOR'S OFFICE SCHEDULE OF TOTAL REVENUES & TRANSFERS-IN FOR THE FISCAL YEAR ENDED JUNE 30, 2001

	Co	neral Fund	Spe	Special Revenue Fund		Total
TOTAL REVENUES & TRANSFERS-IN BY CLASS		ilerai Fulid		Tulid	_	Total
Taxes	\$	290			\$	290
	φ	290	\$	158,737	ψ	158,737
Charges for Services			φ			
Investment Earnings		2.402		11,344		11,344
Miscellaneous		3,492		71		3,563
Grants, Contracts, Donations and Abandonments				161,485		161,485
Federal				27,675	_	27,675
Total Revenues & Transfers-In		3,782		359,312		363,094
Less: Nonbudgeted Revenues & Transfers-In		1,796		34		1,830
Prior Year Revenues & Transfers-In Adjustments				9,685		9,685
Actual Budgeted Revenues & Transfers-In		1,986		349,593	_	351,579
Estimated Revenues & Transfers-In		3,000		242,061		245,061
Budgeted Revenues & Transfers-In Over (Under) Estimated	\$	(1,014)	\$	107,532	\$	106,518
BUDGETED REVENUES & TRANSFERS-IN OVER (UNDER) ESTIMATED BY CLASS						
Charges for Services			\$	47,679	\$	47,679
Investment Earnings				(3,659)		(3,659)
Sale of Documents, Merchandise and Property	\$	(500)				(500)
Miscellaneous		(514)				(514)
Grants, Contracts, Donations and Abandonments		(01.)		60,141		60,141
Federal				3,371		3,371
Budgeted Revenues & Transfers-In Over (Under) Estimated		(1,014)	\$	107,532	<u> </u>	106,518
Budgeted Revenues & Hallstets-III Over (Ulider) Estillated	Φ	(1,014)	φ	107,332	φ	100,518

## GOVERNOR'S OFFICE SCHEDULE OF TOTAL EXPENDITURES & TRANSFERS-OUT FOR THE FISCAL YEAR ENDED JUNE 30, 2002

	AIR TRANSPORTATION PROGRAM		CITIZENS' ADVOCATE OFFICE		ADVOCATE		ADVOCATE		ADVOCATE		ADVOCATE		COORDINATOR OF INDIAN AFFAIRS		EXECUTIVE OFFICE PROGRAM		LIEUTENANT GOVERNOR'S OFFICE		MANSION MAINTENANCE PROGRAM		MENTAL DISABILITIES BOARD OF VISITORS		OFFICE OF BUDGET & PROGRAM PLANNING	Total
PROGRAM (SUBCLASS) EXPENDITURES & TRANSFERS OU						_								_										
Personal Services																								
Salaries	\$ 49,052	\$	56,819	\$	61,263	\$	1,236,770	\$	154,691	\$	35,405	\$	106,752	\$	684,299	\$ 2,385,051								
Employee Benefits	8,429		16,290		13,481	_	276,801		31,375		13,227		30,668		164,245	554,516								
Total	57,481	_	73,109	_	74,744	_	1,513,571	_	186,066		48,632	_	137,420	_	848,544	2,939,567								
Operating Expenses																								
Other Services	6,973		2,734		10,464		985,257		6,690		1,714		26,565		36,847	1,077,244								
Supplies & Materials	45,287		54		2,342		99,118		1,184		8,794		12,645		30,102	199,526								
Communications	828		9,428		5,526		62,047		4,371				6,265		8,150	96,615								
Travel	7,671				11,956		244,177		14,053		194		16,610		7,241	301,902								
Rent					3,291		67,008		8,670				4,278		30,648	113,895								
Repair & Maintenance	58,077		225		425		8,740		1,119		16,871		2,017		3,197	90,671								
Other Expenses	13,219		503		5,178	_	102,070		3,777		2,902		3,803		34,522	165,974								
Total	132,055	_	12,944		39,182	-	1,568,417		39,864	_	30,475		72,183		150,707	2,045,827								
Total Expenditures & Transfers-Out	\$ 189,536	\$_	86,053	\$	113,926	\$=	3,081,988	\$	225,930	\$_	79,107	\$	209,603	\$	999,251	\$ 4,985,394								
EXPENDITURES & TRANSFERS-OUT BY FUND																								
General Fund	\$ 173,536	\$	71,054	\$	97,356	\$	2,576,293	\$	225,930	\$	79,107	\$	209,603	\$	999,251	\$ 4,432,130								
Special Revenue Fund	16,000		14,999		16,570	_	505,695			_				_		553,264								
Total Expenditures & Transfers-Out	189,536		86,053		113,926		3,081,988		225,930		79,107		209,603		999,251	4,985,394								
Less: Prior Year Expenditures & Transfers-Out Adjustments	1,663				268		6,851		470		(540)		454		215	9,381								
Actual Budgeted Expenditures & Transfers-Out	187,873		86,053		113,658		3,075,137		225,460		79,647		209,149		999,036	4,976,013								
Budget Authority	197,637		86,099		2,254,570	_	3,489,617		226,105		84,111		218,429		4,598,350	11,154,918								
Unspent Budget Authority	\$ 9,764	\$	46	\$	2,140,912	\$	414,480	\$	645	\$	4,464	\$	9,280	\$	3,599,314	\$ 6,178,905								
UNSPENT BUDGET AUTHORITY BY FUND																								
General Fund	\$ 9,764	\$	45	\$	6,367	\$	196,096	\$	645	\$	4,464	\$	2,080	\$	1,024,057	\$ 1,243,518								
Special Revenue Fund			1		2,134,545		218,384						7,200		2,575,257	4,935,387								
Unspent Budget Authority	\$ 9,764	\$	46	\$	2,140,912	\$	414,480	\$	645	\$	4,464	\$	9,280	\$	3,599,314	\$ 6,178,905								

## GOVERNOR'S OFFICE SCHEDULE OF TOTAL EXPENDITURES & TRANSFERS-OUT FOR THE FISCAL YEAR ENDED JUNE 30, 2001

	AIR NSPORTATION PROGRAM	AI	ITIZENS' DVOCATE OFFICE		EXECUTIVE OFFICE PROGRAM	(	COORDINATOR OF INDIAN AFFAIRS		LIEUTENANT GOVERNOR'S OFFICE		MANSION MAINTENANCE PROGRAM	DI: B	MENTAL SABILITIES SOARD OF VISITORS		OFFICE OF BUDGET & PROGRAM PLANNING	Total
PROGRAM (SUBCLASS) EXPENDITURES & TRANSFERS-OUT	 					_		_			_		_		_	
Personal Services																
Salaries	\$ 45,098	\$	55,006	\$	877,358	\$	76,326	\$	165,257	\$	32,890	\$	155,631	\$	703,717	\$ 2,111,283
Employee Benefits	7,309		15,672	_	193,572	_	18,633	_	30,149	_	12,445		41,998		167,597	487,375
Total	 52,407		70,678		1,070,930	_	94,959	_	195,406	-	45,335		197,629		871,314	2,598,658
Operating Expenses																
Other Services	7,177		2,032		257,985		47,260		5,987		3,876		17,496		40,252	382,065
Supplies & Materials	50,071				38,617		756		1,720		19,244		8,424		28,875	147,707
Communications	853		9,316		44,634		4,068		4,888		100		7,658		10,116	81,633
Travel	8,512				57,691		14,379		13,829		28		13,976		744	109,159
Rent					62,364		7,214		9,012				2,880		34,536	116,006
Repair & Maintenance	50,885		225		5,763		460		1,011		4,561		1,063		2,705	66,673
Other Expenses	 1,222		699		44,409		1,069		2,614	_	1,816		5,739		30,962	88,530
Total	 118,720		12,272		511,463	_	75,206	_	39,061	_	29,625		57,236		148,190	991,773
Equipment & Intangible Assets																
Equipment	6,604															6,604
Total	6,604															6,604
Total Expenditures & Transfers-Out	\$ 177,731	\$	82,950	\$	1,582,393	\$_	170,165	\$_	234,467	\$_	74,960	\$	254,865	\$	1,019,504	\$ 3,597,035
EXPENDITURES & TRANSFERS-OUT BY FUND																
General Fund	\$ 161,635	\$	64,862	\$	1,239,004	\$	119,545	\$	234,467	\$	74,960	\$	227,069	\$	1,019,504	\$ 3,141,046
Special Revenue Fund	16,096		18,088		343,389		50,620						27,796			455,989
Total Expenditures & Transfers-Out	 177,731		82,950		1,582,393		170,165		234,467		74,960		254,865		1,019,504	3,597,035
Less: Nonbudgeted Expenditures & Transfers-Out					968											968
Prior Year Expenditures & Transfers-Out Adjustments	187		118		74		29		420		194		(58)		1,328	2,292
Actual Budgeted Expenditures & Transfers-Out	 177,544		82,832	1	1,581,351		170,136		234,047	_	74,766		254,923		1,018,176	3,593,775
Budget Authority	179,928		82,968		1,692,914		2,318,512		235,085		76,683		268,146		1,209,406	6,063,642
Unspent Budget Authority	\$ 2,384	\$	136	\$	111,563	\$	2,148,376	\$	1,038	\$	1,917	\$	13,223	\$	191,230	\$ 2,469,867
UNSPENT BUDGET AUTHORITY BY FUND																
General Fund	\$ 2,384	\$	136	\$	18,282	\$	2,892	\$	1,038	\$	1,917	\$	3,499	\$	39,351	\$ 69,499
Special Revenue Fund	_,	•		**	93,281	-	2,145,484	-	-,	7			9,724	•	151,879	2,400,368
Unspent Budget Authority	\$ 2,384	\$	136	\$	111,563	\$	2,148,376	\$	1,038	\$	1,917	\$	13,223	\$	191,230	\$ 2,469,867
	 			_						· =	· · · · · · · · · · · · · · · · · · ·			_		

# **Governor's Office Notes to the Financial Schedules**

For the Two Fiscal Years Ended June 30, 2002

## 1. Summary of Significant Accounting Policies

#### **Basis of Accounting**

The office uses the modified accrual basis of accounting, as defined by state accounting policy, for its Governmental fund category (General, Special Revenue), its Fiduciary (Agency) fund categories and certain liabilities of defined benefit pension plans and certain post employment healthcare plans. In applying the modified accrual basis, the office records:

Revenues when it receives cash or when receipts are measurable and available to pay current period liabilities.

Expenditures for valid obligations when the department incurs the related liability and it is measurable, with the exception of the cost of employees' annual and sick leave.

State accounting policy requires the office to record the cost of employees' annual leave and sick leave when used or paid.

Expenditures and expenses may include: entire budgeted service contracts even though the office receives the services in a subsequent fiscal year; goods ordered with a purchase order before fiscal year-end, but not received as of fiscal year-end; and equipment ordered with a purchase order before fiscal year-end.

#### **Basis of Presentation**

The financial schedule format is in accordance with the policy of the Legislative Audit Committee. The financial schedules are prepared from the transactions posted to the state's accounting system without adjustment.

The 2001 Legislature modified the fund structure established in section 17-2-102, MCA, to implement the changes made to generally accepted accounting principles by Governmental Accounting Standards Board Statement 34. These changes were effective July 1,

#### **Notes to the Financial Schedules**

2001. Office accounts are organized in funds according to state law applicable at the time transactions were recorded. The office uses the following funds:

### Governmental Fund Category

**General Fund** - to account for all financial resources except those required to be accounted for in another fund.

**Special Revenue Fund** - to account for proceeds of specific revenue sources (other than private purpose trusts or major capital projects) that are legally restricted to expenditures for specific purposes. Office Special Revenue Funds include activity associated with the Environmental Contingency Resource Indemnity Trust, Montana Consensus Council, federal grants and the State Tribal Economic Development Council.

#### **Fiduciary Fund Category**

**Agency Fund** – to account for resources held by the state in a purely custodial capacity. In fiscal year 2001 the Agency Fund included monies held by the Office's Mental Disabilities Board of Visitors on behalf of patients at the Montana State Hospital. The Agency Fund was closed in fiscal year 2002, as the board ceased to manage these funds.

#### 2. General Fund Balance

The negative fund balance in the General Fund does not indicate overspent appropriation authority. The office has authority to pay obligations from the statewide General Fund within its appropriation limits. The office expends cash or other assets from the statewide fund when it pays General Fund obligations. The office's outstanding liabilities exceeded the assets it has placed in the fund, resulting in negative ending General Fund fund balances for each of the two fiscal years ended June 30, 2001 and June 30, 2002.

## 3. Direct Entries to Fund Balance

Direct entries to fund balance in the General and Special Revenue funds include entries generated by SABHRS to reflect the flow of resources within individual funds shared by separate agencies.

### **Office Response**

#### OFFICE OF THE GOVERNOR

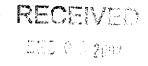
STATE OF MONTANA

JUDY MARTZ GOVERNOR



STATE CAPITOL PO Box 200801 HELENA, MONTANA 59620-0801

November 26, 2002



LEGISLATIVE AUDIT DIV.

Mr. Scott A. Seacat Legislative Auditor Office of the Legislative Auditor State Capitol PO Box 201705 Helena, MT 59620-1705

Dear Mr. Seacat:

Following is our response to the recommendation contained in your office's audit of the Office of the Governor and Lieutenant Governor.

Recommendation #1: We recommend the office adopt and enforce written policy to improve compliance with state purchase card policies related to the retention of receipts for all purchases.

<u>Response</u>: We concur. We will continue to educate purchasing cardholders on their responsibilities regarding adequate documentation of all purchases made under this program.

Sincerely,

Barbara Ranf CHIEF OF STAFF